

## **Licensing/Gambling Hearing**

**To:** Councillors Boyce, Funnell and Gillies

**Date:** Monday, 19 August 2013

**Time:** 10.00 am

**Venue:** The Thornton Room - Ground Floor, West Offices (G039)

### **A G E N D A**

**1. Chair**

To elect a Member to act as Chair of the meeting.

**2. Introductions**

**3. Declarations of Interest**

At this point Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda.

**4. Minutes**

To approve and sign the minutes of the Licensing Hearing held on 27<sup>th</sup> June 2013.

**5. The Determination of an Application by The Star Inn The City (York) Ltd for a Premises Licence Section 18(3)(a) in respect of Lendal Engine House, Museum Street, York. (CYC-022222)**

**If you require any further information, please contact Laura Bootland on Tel 01904 552062 or Fax 01904 551035 or email [laura.bootland@york.gov.uk](mailto:laura.bootland@york.gov.uk)**

**Distribution:**

Members of Licensing Act 2003 Sub-Committee

Licensing Officer

Legal Services

Applicant

Representors

Press, Library.



## **LICENSING ACT 2003 SUB – COMMITTEES PROCEDURE FOR HEARINGS**

### **Introduction**

The procedure outlined below will be followed at all Licensing Hearings.

As Licensing Hearings are quasi-judicial the Sub-Committee will, in effect, act like a Court and the rules of natural justice will apply. The Sub-Committee will be guided by legal principles in determining whether evidence is both relevant and fairly admitted. Committee Members have a duty to view all evidence presented before them impartially. Members of the Licensing Sub-Committee have all received relevant training and are used to making decisions of this type. No matter how strong local opinion may be, Committee Members can only make decisions based on relevant licensing issues as set out before the Sub-Committee in determining applications.

The hearing will be in public session. However, the Sub-Committee may exclude the public from a hearing if it considers it in the public interest to do so. However, the decision will be made in private.

The purpose of the hearing is

- To enable those with a right to appear to advance their point of view and to test the case of their opponents
- To assist the Sub-Committee to gather evidence and understand the relevant issues

**In view of the requirement to hold hearings within specified times, the Licensing Authority will generally be unable to enter into discussions to identify dates convenient to all parties concerned.** In exceptional circumstances, the Licensing Authority will consider applications to adjourn hearings to a later date.

### **Representations at Licensing Hearings**

The Applicant, Ward Councillors, and Representors who have made written submissions will be allowed to speak at the Sub-Committee. At

any hearing of an application, the Applicant and any Representors shall attend in person wherever possible. Any party to a hearing may be assisted or represented by any person, legally or otherwise.

All parties will be given a fair hearing and each party will have the same amount of time in which to address the Sub-Committee. A time limit has been set because of the pressures on the Sub-Committees to hear so many applications in a short period of time. **Each party will have 15 minutes to address the Sub-Committee, give any further information, and call any witnesses.** If any party considers this time to be insufficient then a request in writing may be made to the Democracy Officer for an extension of time at least 2 working days before the hearing. However, this will not be automatically granted and will be at the discretion of the Sub-Committee.

The Sub-Committee may take into account any documentary evidence or other information in support of the application, representations or notice, either before the hearing or, with the consent of all other parties, at the hearing.

If any Representors fail to attend the hearing, the Sub-Committee will normally proceed but will consider their written objection and hear and consider any evidence and argument in relation to it put forward by the Applicant. In considering written evidence in the absence of a Representor, appropriate weight will be attached, given that the person cannot be questioned by the Applicant and Members.

**The Sub-Committee is required to disregard any information given or evidence produced by a party or witness which is not relevant to the application, representations, or notice, and the promotion of the licensing objectives.** Duplication should be avoided. Comments must be confined to those points already made, although the parties may extend or expand on their written submissions. The Sub-Committee will have read and familiarised themselves with all the written submissions and the issues prior to the hearing, and therefore do not require the points to be repeated or made at length. The Applicant and Representors cannot raise substantial new information at a hearing which has not been seen previously by the other parties.

A Representor **may not** introduce any new ground or objection not referred to in the written submission. Additional representations which do not amount to an amplification of the original representation may not be made at the hearing.

Any person behaving in a disruptive manner will be asked to leave the hearing. If this does occur, that person may, before the end of the hearing, submit in writing any information which they would have been entitled to give orally.

### **Procedure prior to the Hearing**

The Members sitting on the Sub-Committee will meet prior to the hearing to note the matters that are to be presented. They will only be accompanied by the Democracy Officer and Legal Advisor (*if present*). Attention will only be drawn to the nature of the application and the premises or person to which it relates. The actual application will not be discussed.

At any hearing of an application, the Licensing Officer, the Applicant and any Representors or representatives will report to reception and be asked to wait in reception until the democracy officer calls them through to the committee room.

### **Procedure at the Hearing**

1. Members of the Sub-Committee will appoint a chair.
2. The Chair introduces the Committee Members and officers [*Democracy Officer, Legal Advisor to the committee (if present) and the Licensing Officer*], welcomes the Applicant and Representors (or their representatives), and establishes the identity of all who will be taking part.
3. The Chair will explain to the parties the procedure that will be followed at the hearing.
4. The Chair will proceed with the order of business on the agenda.
5. When the agenda item relating to the application is reached, the Chair will invite the Licensing Officer to present the application.
6. The Licensing Officer outlines the application, confirms the application details, introduces the report and gives an update on any recent changes.

7. The Chair will invite Committee Members, the Applicant and Representors (or representatives) to ask the Licensing Officer questions to clarify any points raised in the report.
8. The Chair will ask the Applicant (or their representative) to present their case.
9. The Applicant (or their representative) will present their case and may call any witnesses to support their case [*maximum 15 minutes*].
10. The Chair will invite the Representors (or their representative) in the following order to ask questions of the Applicant (or their representative) and/or witnesses [*maximum 5 minutes each party*]
  - (i) Police
  - (ii) Other Responsible Authorities
  - (iii) Ward Councillors
  - (iv) Interested Parties
11. The Chair will invite the Committee Members to ask questions of the Applicant (or their representative) and/or witnesses.
12. The Chair will invite the Representors (or their representative) in the following order to state the nature of their interest in the matter, present their case and call any witnesses to support their case [*maximum 15 minutes each party*]
  - (i) Police
  - (ii) Other Responsible Authorities
  - (iii) Ward Councillors
  - (iv) Interested Parties
13. The Chair will invite the Applicant to ask questions of each Representor (or their representative) and/or their witnesses after each presentation [*maximum 5 minutes per Representor*].
14. The Chair will invite the Committee Members to ask questions of each Representor (or their representative) and/or their witnesses after each presentation.

15. The Chair will invite the Representors (or their representative) in the following order to summarise their case *[maximum 5 minutes each party]*
  - (i) Police
  - (ii) Other Responsible Authorities
  - (iii) Ward Councillors
  - (iv) Interested Parties
16. The Chair will invite the Applicant (or their representative) to summarise their case *[maximum 5 minutes]*.
17. The Chair will provide the Sub-Committee with a final opportunity to seek clarification from any of the parties on any points raised, or seek advice from the Licensing Officer on policy, or from the Legal Advisor *(if present)* on law and jurisdiction.
18. When all the evidence has been heard, the Chair will declare the hearing closed and ask the Licensing Officer, the Applicant and Representors (or their representatives) plus any witnesses present to leave the committee room and wait in reception while the Sub-Committee considers the evidence.

### **Procedure after the Hearing**

19. If the Sub-Committee wish to seek further clarification on the evidence given, the Democracy Officer will invite all parties back into the committee room.
20. If possible, and for all hearings under:-
  - section 35 or 39 which is in respect of an application made at the same time as an application for conversion of an existing licence under paragraph 2 of Schedule 8 (determination of application under section 34 or 37)
  - section 85 which is in respect of an application made at the same time as an application for conversion of an existing club certificate under paragraph 14 of Schedule 8 (determination of application under section 85)
  - section 105(2)(a) (counter notice following police objection to temporary event notice)
  - section 167(5)(a) (review of premises licence following closure order)

- paragraph 4(3)(a) of Schedule 8 (determination of application for conversion of existing licence)
- paragraph 16(3)(a) of Schedule 8 (determination of application for conversion of existing club certificate)
- paragraph 26(3)(a) of Schedule 8 (determination of application by holder of a justices' licence for grant of personal licence)

the Sub-Committee will make a decision on conclusion of the hearing and only the Democracy Officer and the Legal Advisor to the Sub-Committee (*if present*) will remain in the room with the Committee Members. These officers will not comment on the merits of the application, but will be present to provide advice on legal and procedural points and to record the decision.

21. If the decision has been made, all the parties will be invited back into the committee room by the Democracy Officer. The Chair will announce the decision including reasons together with, if appropriate, details of any conditions to be attached to the grant of the licence. This decision will then be communicated in writing to the Applicant and Representors within 3 working days of the hearing. There can be no further questions or statements.
22. For all other hearings not listed above, if the Sub-Committee is unable to make a decision on the day of the hearing, the decision will be made within 5 working days beginning with the day or the last day on which the hearing was held. The Democracy Officer will inform the parties that they are no longer required and the decision will be communicated in writing to the Applicant and Representors within 3 working days of the decision being made.
23. The notification will include information about the rights of appeal against the determination made.



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- Applicant
- Representors & the relevant Responsible Authorities

City of York Council

Committee Minutes

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MEETING	LICENSING/GAMBLING HEARING
DATE	27 JUNE 2013
PRESENT	COUNCILLORS BOYCE, LOOKER AND MCILVEEN
IN ATTENDANCE	COUNCILLOR CUTHBERTSON

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**1. CHAIR**

RESOLVED: That Councillor Boyce be elected as Chair.

**2. DECLARATIONS OF INTEREST**

At this point in the meeting, Members were invited to declare any personal, prejudicial or disclosable pecuniary interests they had. None were declared.

**3. MINUTES**

RESOLVED: That the minutes of the Licensing Hearing held on 22 April 2013 be approved and signed by the Chair as a correct record.

**4. THE DETERMINATION OF AN APPLICATION BY SAINSBURYS SUPERMARKET LTD TO VARY A PREMISES LICENCE SECTION 35(3)(A) IN RESPECT OF SAINSBURY'S 35-39 THE VILLAGE, HAXBY, YORK. (CYC-017365)**

Members considered an application by Sainsbury's for the variation of a premises licence in respect of 35-39 The Village, Haxby.

In coming to their decision, Members took into consideration all of the evidence and submissions that were presented to them and determined their relevance to the issues raised and the licensing objectives.

The following were taken into account:

1. The application form, in particular the operating schedule conditions.
2. The Licensing Officer's report and her comments made at the Hearing. She advised the application was to grant a variation to a premises licence to extend the sale of alcohol to;
  - Between the hours of 06.00 and 24.00 daily from and including the 14 days before Christmas Day, Christmas Day and up to and including the 7 days after Christmas Day.
  - Between the hours of 06.00 and 24.00 daily from and including the Monday prior to Good Friday up to and including the Sunday following Easter Monday.

She also said that the applicants wished to remove all conditions set out in Annex 2 of the premises licence and to replace them with a set of new conditions listed below under the heading Promotion of Licensing Objectives.

3. Representations made at the hearing by the applicant's solicitor in which he advised that his client had originally applied for a premises licence to sell alcohol and late night refreshments from 06.00 to 24.00, but had amended this to 07.00 to 11.00 and had withdrawn the proposal for late night refreshments. In addition, he highlighted that to extend hours for the sale of alcohol over holiday periods, and that his client needed to apply for temporary licenses. This did not give local residents a chance to make representations, as these licenses were not granted by a Licensing Committee.

He confirmed that if the variation of the licence was granted, his client would not change the opening hours of the supermarket. In his opinion, if the previous licence, which allowed for the sale of alcohol until 23.00 caused no evident problems with anti social behaviour then the likelihood of problems with an extension of one hour was slim. It was also confirmed that trading before 9 am was not busy.

4. The representations made by Councillor Ian Cuthbertson both in writing and at the hearing.

He advised that although there had been no representations submitted by the Police, that the local area had experienced problems with underage drinkers being sold alcohol, hanging around and fighting in the main shopping area (in particular Ryedale Court).

He added that although he could not give evidence of anti social behaviour in the past two years, that litter and parking problems that could be caused by the extended hours would cause a nuisance to local residents. Finally, he felt that this application would encourage other businesses located in The Village to apply for similar variation licences.

5. Written representations made during the consultation period.

The Sub Committee were presented with the following options:

- Option 1 Grant the variation to the Licence in the terms applied for.
- Option 2 Grant the variation to the Licence with modified/additional conditions imposed by the Licensing Committee.
- Option 3 Grant the variation to the Licence to exclude any of the licensable activities to which the application relates and modify/add conditions accordingly.
- Option 4 Reject the application.

Members chose **Option 1** to grant the licence in the terms applied for.

Reasons for the decision:

The Sub-Committee considered carefully the application for a variation of the premises licence and gave due regard to the Licensing Act 2003, the licensing objectives, statutory guidance, the Council's statement of Licensing Policy, Human Rights legislation and representations made both in writing and at the hearing.

The Sub-Committee considered the fact that the Police did not object to the application and that none of the other Responsible Authorities had made representations and that they had not received any proper evidence from the representors that granting the variation would cause any problems relating to the licensing objectives in terms of crime and disorder and public nuisance.

The Sub-Committee considered that there was insufficient evidence to support the view that the grant of the variation sought would undermine the promotion of the licensing objectives and accordingly approved the application.

RESOLVED: That Members determined the application as detailed above.

REASON: To address the issues raised.

Councillor B Boyce, Chair

[The meeting started at 10.40 am and finished at 11.35 am].



## Licensing Act 2003 Sub Committee

19 August 2013

Report from the Assistant Director – Housing & Community Safety

### **Section 18(3)(a) Application for a premise licence for Lendal Engine House, Museum Street, York, YO1 7DR**

#### **Summary**

1. This report seeks Members determination of an application for the grant of a premise licence, which has been made under the Licensing Act 2003.
2. Application reference number: CYC-022222
3. Name of applicant: The Star Inn The City (York) Ltd.
4. Type of authorisation applied for: Grant of Premise Licence
5. Summary of application: The nature of the application is to allow for the following:

Licensable Activity	Indoors/Outdoors	Days	Hours
Live music	Both	Mon – Thurs	08:00 – 01:00
		Fri - Sun	08:00 – 01:30
Recorded music	Both	Mon – Thurs	08:00 – 01:00
		Fri - Sun	08:00 – 01:30
Performance of dance	Both	Mon – Thurs	08:00 – 01:00
		Fri - Sun	08:00 – 01:30
Late night refreshment	Both	Mon – Thurs	23:00 – 01:00
		Fri - Sun	23:00 – 01:30

Sale of alcohol	Both	Mon – Thurs	08:00 – 01:00
		Fri - Sun	08:00 – 01:30
Opening times		Mon – Thurs	08:00 – 01:30
		Fri - Sun	08:00 – 02:00

### **Background**

6. A copy of the application is attached at Annex 1.

### **Promotion of Licensing Objectives**

7. The operating schedule submitted by the applicant shows that the licensing objectives would be met as follows:

8. General

- a) CCTV shall be installed and operating at all times.
- b) Trained staff shall be at the premises at all times the premises is open.
- c) The premises will be fully compliant with all aspects of health & safety, fire procedures, evacuation procedures, carrying out risk assessments, and COSHH assessments
- d) The venue will be fully insured.

9. The prevention of crime and disorder

- a) CCTV (as above)
- b) Staff will not serve anyone who is or appears to be drunk.
- c) Staff will be trained in how to deal with customers and how to defuse potentially difficult situations.

10. Public safety

- a) Clear health and safety signage
- b) Adequate internal and external lighting.
- c) Regular checks of the premises will be made to ensure health and safety procedures are complied with.
- d) Regular “in house” and external training will be provided for all staff.



11. The prevention of public nuisance

- a) Customer numbers shall be monitored to comply with fire regulations.
- b) There shall be close liaison with the Museum Gardens Trust security staff.
- c) The building has been ergonomically designed.

12. The protection of children from harm:

- a) Photographic identification shall be required from any person who appears to be aged under 21 years of age.

**Special Policy Consideration**

13. This premise is not located within the special policy area.

**Consultation**

14. Consultation was carried out by the applicant in accordance with s13, and s17 (5) of the Act and Regulation 42, Parts 2 and 4 of the Licensing Act 2003 (Premises Licences and Club Premises Certificates) Regulations 2005, which concern the displaying of a notice on the premises and an advertisement in a local paper giving details of the application and serving a copy of the application on all responsible authorities. The applicant complied with all statutory requirements. In addition the relevant ward councillors and/or parish council were notified by way of register.
15. All procedural aspects of this application have been complied with.

**Summary of Representations made by Responsible Authorities**

16. City of York Council's Environmental Protection Unit made representation to the application on the grounds of the prevention of public nuisance. Although mediation has taken place not all the conditions proposed by the EPU have been accepted by the applicants. A copy of the representation is attached at Annex 2.
17. The North Yorkshire Police proposed a list of 21 conditions which have been accepted by the applicants and these will be included in the licence if granted. These conditions are attached at Annex 3.

### **Summary of Representations made by Parties other than Responsible Authorities**

18. Relevant representations have been received from 6 people listed at Annex 4. Their representations are attached at Annex 5
19. A map showing the general area around the venue from which the representations are focused is attached at Annex 6.

### **Planning Issues**

20. The Council's Development Control Unit has not made a representation but will be contacting the applicants regarding the proposed operating hours. A copy of the planning permission for the site, ref no 09/01089/FUL, dated 23 June 2009 is attached at Annex 7 for reference.

### **Options**

21. By virtue of s18(4) of the Act, the Committee have the following options available to them in making their decision: -
22. Option 1: Grant the licence in the terms applied for.
23. Option 2: Grant the licence with modified/additional conditions imposed by the licensing committee.
24. Option 3: Grant the licence to exclude any of the licensable activities to which the application relates and modify/add conditions accordingly.
25. Option 4: Reject the application.

### **Analysis**

26. The following could be the result of any decision made this Sub Committee:-
27. Option 1: This decision could be appealed at Magistrates Court by any of the representors.
28. Option 2: This decision could be appealed at Magistrates Court by the applicant or any of the representors.
29. Option 3: This decision could be appealed at Magistrates Court by the applicant or any of the representors.

30. Option 4: This decision could be appealed at Magistrates Court by the applicant.

### **Council Plan**

31. The Licensing Act 2003 has 4 objectives the prevention of crime and disorder, public safety, prevention of public nuisance and the protection of children from harm.
32. The promotion of the licensing objectives will support the Council's priorities to protect vulnerable people, build strong communities, and protect the environment.

### **Implications**

- 33.
- **Financial** - N/A
  - **Human Resources (HR)** – N/A
  - **Equalities** – N/A
  - **Legal** – This decision could be appealed at Magistrates Court by the applicant or any of the representors.
  - **Crime and Disorder** - The Committee is reminded of their duty under the Crime and Disorder Act 1998 to consider the crime and disorder implications of their decisions and the authority's responsibility to co-operate in the reduction of crime and disorder in the city.
  - **Information Technology (IT)** – N/A
  - **Property** – N/A
- Other** – none

### **Risk Management**

34. All Members of the Licensing Act 2003 Committee have received full training on the Act and the regulations governing hearings. They are aware that any decision made which is unreasonable or unlawful could be open to challenge resulting in loss of image, reputation and potential financial penalty.

35. The report details the options available to the panel in determining the application and recommends that a decision be reached. There are no risks involved with this recommendation.

### **Recommendations**

36. Members determine the application.  
Reason: To address the representations received as required by the Licensing Act 2003.

### **Contact Details**

<b>Author:</b>	<b>Chief Officer Responsible for the report:</b>
Lesley Cooke Licensing Manager	Steve Waddington Assistant Director Housing & Community Safety.
Tel No. 01904 551515	

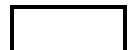
**Report  
Approved**



**Date** 06/08/2013

**Specialist Implications Officer(s)**  
Head of Legal & Democratic Services  
Ext: 1004

**Wards Affected: Guildhall West**



**For further information please contact the author of the report**

### **Background Papers:**

- Annex 1** - Copy of application form
- Annex 2** - Copy of Environmental Protection Unit representation
- Annex 3** - Copy of conditions agreed between police and applicant.
- Annex 4** – List of other representors
- Annex 5** - Copy of other relevant representations.
- Annex 6** - Map showing location of venue
- Annex 7** - Planning permission for venue
- Annex 8** - Mandatory Conditions
- Annex 9** - Legislation and Policy Considerations